REPORT OF THE AUDIT OF THE CHRISTIAN COUNTY SHERIFF

For The Year Ended December 31, 2011



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE CHRISTIAN COUNTY SHERIFF

For The Year Ended December 31, 2011

The Auditor of Public Accounts has completed the Christian County Sheriff's audit for the year ended December 31, 2011. Based upon the audit work performed, the financial statements present fairly, in all material respects, the revenues, and expenditures of the Sheriff and the revenues, expenditures, and fund balances of the Sheriff's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

Financial Condition:

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The Christian County Sheriff had total receipts of \$2,986,417, which was a \$227,684 increase from the prior year. Except for reimbursed expenses and 100% fees in the amount of \$910,147 and fiscal court contributions of \$1,525,000, and \$13,793 operating expenses, the Sheriff paid 25% of receipts to the Christian County Fiscal Court in the amount of \$134,369. This was a decrease of \$27,340 from the prior year. In addition, disbursements increased by \$157,445.

Deposits:

The Sheriff's deposits were insured and collateralized by bank securities.

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ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, Christian County Judge/Executive Honorable Lewis Leavell, Jr., Christian County Sheriff Members of the Christian County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues and expenditures - regulatory basis of the Sheriff of Christian County, Kentucky, and the statement of revenues, expenditures, and fund balances of the Sheriff's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2011. These financial statements are the responsibility of the Sheriff. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff prepares the financial statements on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the revenues and expenditures of the Sheriff and the revenues, expenditures, and fund balances of the Sheriff's operating fund and county fund with the State Treasurer for the year ended December 31, 2011, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 21, 2012 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Steve Tribble, Christian County Judge/Executive Honorable Lewis Leavell, Jr., Christian County Sheriff Members of the Christian County Fiscal Court

This report is intended solely for the information and use of the Sheriff and Fiscal Court of Christian County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

June 21, 2012

CHRISTIAN COUNTY LEWIS LEAVELL, JR., SHERIFF STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS

For The Year Ended December 31, 2011

Revenues

State Grant - Kentucky Law Enforcement Foundation Program Fund (KLEFPF)				
State Fees for Services				289,727
Fiscal Court				1,525,000
County Clerk				65,640
Commission on Taxes				696,053
Fees Collected for Services:				
Fines/Fees Collected	\$	17,923		
Return Check Fees/Tax Bills		3,484		
Fees Collected For Services		39,870		
Auto Inspections		27,566		
Accident and Police Reports		2,389		
Serving Papers		60,372		
Carrying Concealed Deadly Weapon Permits		14,160		
Jury Meals		343		
Building Fund Fees		12,760		178,867
Other Revenues:				
Overtime Reimbursements		28,890		
Receipts		3,337		
Contracts		113,992		146,219
Interest Earned				780
Total Revenues				2,986,416

CHRISTIAN COUNTY LEWIS LEAVELL, JR., SHERIFF STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS For The Year Ended December 31, 2011 (Continued)

Expenditures

Other Expenditures:		
Jury Meals	\$ 347	
Tax Settlement	15	
Proceeds Sheriff Execution Sale	670	
Building Fund Fees	 12,760	
Total Expenditures		\$ 13,792
Net Revenues		2,972,624
Payments to State Treasurer:		
75% Operating Fund	2,838,255	
25% County Fund	 134,369	 2,972,624
Balance Due at Completion of Audit		\$ 0

CHRISTIAN COUNTY LEWIS LEAVELL, JR., SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

For The Year Ended December 31, 2011

	75% Operating Fund	25% County Fund	Totals
Fund Balance - January 1, 2011	\$	\$	\$
Revenues			
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)	2,838,255	134,369	2,838,255 134,369
Total Funds Available	2,838,255	134,369	2,972,624
<u>Expenditures</u>			
Christian County Government		134,369	134,369
Personnel Services-			
Sheriff Salary	99,312		99,312
Deputies' Salaries	1,458,529		1,458,529
Training Incentive	3,679		3,679
Employee Benefits-			
Employer's Share Social Security	110,767		110,767
Employer's Share Retirement	242,828		242,828
Employer's Paid Health Insurance	362,872		362,872
Workers Compensation Insurance	7,731		7,731
Contracted Services-	• • • • •		
Advertising	2,288		2,288
Data Processing Services	7,577		7,577
Rentals	3,528		3,528
Materials and Supplies-	24750		04.750
Office Supplies Uniforms	24,758		24,758
UIIIOIIIIS	24,491		24,491

CHRISTIAN COUNTY
LEWIS LEAVELL, JR., SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND
FUND BALANCES OF THE SHERIFF'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2011
(Continued)

	75% Operating		(25% County		
	Fund		Fund		Totals	
		Tuna		Tuna		Totals
Expenditures (Continued)						
Other Charges-						
Ammunition	\$	1,008	\$		\$	1,008
Cell Phone/Internet		18,735				18,735
Memberships		2,158				2,158
K-9		4,019				4,019
Maintenance Agreement		12,468				12,468
Medical Services		539				539
Miscellaneous		491				491
New Hire Testing		2,418				2,418
Postage		8,836				8,836
Repair Office Equipment		2,346				2,346
Stationery Forms		1,009				1,009
Software		2,584				2,584
Registration Training		2,610				2,610
Travel		25,701				25,701
Auto Expenses-						
Gasoline		163,651				163,651
Maintenance and Repairs		64,192				64,192
Tires		15,096				15,096
Lease		102,553				102,553
Capital Outlay-						
Office Equipment		38,409				38,409
Total Expenditures		2,817,183		134,369		2,951,552
Fund Balance - December 31, 2011	\$	21,072	\$	0	\$	21,072

CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS

December 31, 2011

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the Sheriff as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31:

- Interest receivable
- Collection on accounts due from others for 2011 services
- Reimbursements for 2011 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2011
- Payroll expenditures incurred but not paid

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2011 (Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.93 percent for the first six months and 18.96 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2011 (Continued)

Note 3. Deposits

The Christian County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Christian County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2011, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 4. Leased Vehicles

The Christian County Sheriff's Office makes payments on lease agreements for Sheriff's vehicles included in the Christian County Fiscal Court's financial statements. The count is listed as the lessee on the lease agreements with KACO.

Note 5. K-9/Donation Account

The Christian County Sheriff maintains a K-9/Donation account for the purpose of maintaining a drug dog. The beginning balance as of January 1, 2011 was \$3,522. Receipts for 2011 were \$3,273. Disbursements for 2011 were \$3,324. The balance as of December 31, 2011 was \$3,471.

Note 6. Drug Fund

The Christian County Sheriff established a Drug Fund Account for monies received from court ordered forfeitures in connection with drug related arrests. As of January 1, 2011 the balance of the Drug Fund was \$6,397. During 2011, receipts were \$22,826 and expenditures were \$13,567 resulting in a balance of \$15,656 as of December 31, 2011.

Note 7. Equitable Sharing Fund

The Christian County Sheriff established an Equitable Sharing Fund for forfeiture funds received. The beginning balance as of January 1, 2011 was \$11,300. During 2011 there were not any receipts and expenditures were \$9,689 resulting in a balance of \$1,611 as of December 31, 2011.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, Christian County Judge/Executive The Honorable Lewis Leavell, Jr., Christian County Sheriff Members of the Christian County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Christian County Sheriff for the year ended December 31, 2011, and have issued our report thereon dated June 21, 2012. The Sheriff's financial statements are prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of the Christian County Sheriff's office is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Christian County Sheriff's financial statement for the year ended December 31, 2011, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Christian County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

June 21, 2012